

**ROTHERHAM BOROUGH COUNCIL – REPORT TO
HEALTH AND WELLBEING BOARD**

1.	Meeting	Health and Wellbeing Board
2.	Date:	8th May 2013
3.	Title	RMBC Commissioning Priorities
4.	Programme Area:	Resources Directorate

5. Summary

This report sets out the work in progress to be carried forward to 2013/14 and sets out proposals for 2013/14 Commissioning Priorities that meet identified priorities for the Directorates, CYP & Families Partnership and Adult Partnership and align to those agreed priorities in the Health and Wellbeing Strategy. Financial information with regard to efficiencies is included in the detail of the report.

These Commissioning Priorities are emerging proposals and are yet to be reported to the Cabinet Member for Children, Young People and Families and Cabinet Member for Adults Social Care.

6. Recommendations

That the Health and Wellbeing Board:

- 6.1 Approve the proposals set out at 7.2**
- 6.2 Receive future reports on progress through 2013/14.**

7. Introduction

Our intention is to work in an open transparent way to support the Health and Wellbeing Board (HWBB), RMBC Directorates and partners achieve the priorities to improve life chances all citizens of Rotherham. The priorities link directly with the government's national agendas, Directorate Service Plans and the HWBB Strategy so that the golden thread links through to commissioning activity for health and social care.

These Commissioning Priorities are emerging proposals and are yet to be reported to the Cabinet Member for Children, Young People and Families and Cabinet Member for Adults Social Care.

These Commissioning Priorities are presented to the Health and Wellbeing Board to align with those already presented by the Rotherham Clinical Commissioning Group (RCCG) and Public Health. This paper reports how the local authorities' commissioning activities contribute to the delivery of the outcomes set out in the HWBB Strategy. The local authority is seeking commitment from partners for the establishment of Memorandum of Understanding with shared principles on how we will work together to deliver against the stated outcomes.

7.1 Proposed Commissioning Priorities

Children and Young People Service Actions

The focus for CYPS commissioning priorities is the Starting Well and Developing Well but in terms of families the work of commissioners impacts across all the four life stages.

a) Special Educational Need and Disabilities

This area refers to the work to meet the requirements of the Support and Aspiration White Paper, contributing to the project steering group and leading the Working Together group. It is important that there is investment in the SEND service and those services are at the optimum level of effectiveness and efficiency so that the outcomes for children, young people and their families are transformed.

This work includes, but is not restricted to:

- Continuing Health Care funding
- Aiming High for Disabled Children
- Higher Needs Funding commissioning: a financial model and criteria for funding
- Speech and Language Therapy
- SEND placements Framework: a coordinated approach to the provider market
- Joint Equipment commissioning: a collaborative approach to access equipment

- Post 16 Educational Placements: maximisation of financial model for High Need
- Working together across statutory agencies
- Personalisation: access to Personal Budgets

Alignment with Health and Wellbeing Strategy:

The SEND service covers the ages of 0-25 and as such covers the first three life stages. The work across the SEND programme and the placements commissioning will deliver against:

Priority 2 - Expectations and aspirations Outcome: The expectations and aspirations of Rotherham people will be understood and matched by services that are delivered to borough-wide standards, tailored to an individual's personal circumstances.

Priority 3 - Dependence to independence Outcome: Rotherham people will increasingly identify their own needs and choose solutions that are best suited to their personal circumstances; this is particularly relevant in the work on implementing personal budgets

Priority 5 – Long Term Conditions Outcome: Rotherham people will be able to manage long-term conditions so that they are able to enjoy the best quality of life.

The work on this key priority is shared across the Strategic Commissioning team

Joint work with the Rotherham Clinical Commissioning Group (CCG) on bringing together the commissioning activity around Joint Equipment and Speech and Language therapies is progressing.

b) Leaving Care

The current contract is commissioned from Action for Children and a commissioning plan is being implemented for a new contract to be in place from April 2014. A regional approach is also being investigated with regard to the accommodation element.

The lead commissioning officer is Paul Theaker

Alignment with Health and Wellbeing Strategy:

Priority 3 - Dependence to independence; investment is a priority for a high quality provision so that Looked After Children (LAC) to develop, live, work and age well and achieve independence is a priority.

Priority 1 – Prevention and early intervention, so that the young person leaving care is supported to develop life skills that will sustain them in achieving independence and be prevented from not achieving their potential.

Priority 2 – Expectations and Aspirations, that LAC are encouraged to have aspirations for themselves and to expect to have a quality of life that enables them to live well and achieve economic independence.

c) Contracts for in-house services

This work has commenced with the development of a specification for the Integrated Youth Support Service (IYSS) and will continue to include all in-house services e.g., Early Years, School Effectiveness, Early Integration and Safeguarding etc. The lead commissioning officer is Clare Burton

Alignment with Health and Wellbeing Strategy:

We work across the CYPs service with colleagues to achieve the highest quality of provision and it is important that the services are specified to ensure that performance is high, value for money is achieved and services are organised to meet the needs of children, young people and their families. All services should align with the appropriate life stages and the six priorities of the Health and Wellbeing Strategy and a Performance Management Framework will ensure that this alignment is achieved.

Adult Services Actions

The focus for Adult commissioning priorities is Living and working well and Aging and dying well but the work of adult service commissioners impacts across all the four life stages and all the HWB priorities.

d) Developing Care Market Programme – work with care sector to develop a diverse range of good quality providers and publish a Market Position Statement to assist providers to understand their responsibilities and the business opportunities available to them.

Alignment with Health and Wellbeing Strategy:

We will work with the independent sector and internal Care Market and with our strategic partners to make sure that a good choice of high quality, affordable providers are available to meet needs identified through our JSNA. All services delivered on behalf of the Council to meet the needs of eligible people should align with the appropriate life stages and the six priorities of the Health and Wellbeing Strategy and a Performance Management Framework will ensure that this alignment is achieved.

Lead Officer: Janine Parkin

e) Continue to disinvest in residential care and realign service delivery to assist people to remain at home with personalised support packages – the work includes:

- Review (across all service groups) of Supported Living arrangements, including Extra Care Housing.
- Work with Safeguarding Team/CQC/NHS commissioners to undertake a strategic review of risk/viability of Adult Independent Sector Residential and Nursing Care, identify at-risk homes and implement action plan with homes that do not meet standards.
- With RCCG partners, build on and improve pathways into enabling/ telecare/ intermediate care/ step down services.
- Embed use of Connect to Support Rotherham, and the principles of Think Local Act Personal (TLAP), to improve access to a diverse and good quality care market.
- Develop appropriate quality assurance frameworks to monitor and evaluate the performance of providers and to protect vulnerable people.

Alignment with Health and Wellbeing Strategy:

Priority 1 – Prevention and early intervention Outcome: people are assisted in a timely way using enabling approaches, short term interventions, and technology and equipment to develop self-care skills that avoid or delay the need for health and/or social care.

Priority 2 – Expectations and Aspirations Outcome: people are able to choose care pathways that align with their expressed needs and lifestyle, and maintain their social networks to avoid or delay admission into 24 hour care.

Priority 3 – Dependence to Independence Outcome: people working in the care sector, and their employing organisations embed the principles of recovery and self-help in their work with customers and encourage self-reliance and independence.

Priority 5 – Long Term Conditions Outcome: people with complex needs and limiting illness or disability are supported appropriately by good quality services, which avoid or delay admission into 24 hour care.

Priority 6 – Poverty Outcome: people, including those who fund their own care, are encouraged to access independent financial advice and universal information such as Connect to Support, to maximise their available income and allow them greater choice around how their support is provided into the future.

Lead Officer: Janine Parkin

f) Review Partnership Arrangements for local authority services (Public Health and adult social care) commissioned jointly with RCCG - high profile and high cost contracts with NHS providers require robust programmes of review and recommissioning in 2014/15. These include:

- Community Occupational Therapy Service
- Integrated Community Equipment Service (REWS)
- Learning Disability Service – NHS Contract
- Learning Disability Partnership Agreement
- Intermediate Care Services
- Mental Health Service – Social Care Partnership
- Dementia Services (several contracts)
- Tier 3 Drug and Alcohol Services
- Residential and Funded Nursing Care Services.

Alignment with Health and Wellbeing Strategy:

These initiatives encompass all the priorities in the HWB Strategy.

Lead Officer: Janine Parkin.

Cross Cutting Actions (NAS and CYPs)

g) Budget Action Challenge Plan

It is critical that Strategic Commissioning officers support the ongoing work to achieve the requirement of a balanced budget and there are several current actions within the plan to which a contribution is being made, these are:

- **Review Commissioning activities across CYPS and NAS**
This work involves mapping all commissioning activity across CYPS and NAS ensuring that these meet financial regulations and standing orders. Also that the statutory requirement for inclusion on the contracts register is met
- **EFQM/Strategic review of statutory services**
Consideration of statutory minimum and non statutory services and impact on deprived areas
- **Feasibility study of outdoor education**; Habershon and Crowden
For Crowden this includes review of current partnership arrangements with the YHA and for Habershon developing proposals for future provision
- **Full strategic review of Adult Independent Sector Residential and Nursing Care provision/ Placement Process/ Fee Setting** and an options appraisal on use of residential care going forward.

Alignment with Health and Wellbeing Strategy:

Achievement of Value for Money and effective services aligns with all the priorities for Health and Wellbeing Strategy as is enabling people to have services that are aligned with needs, are high quality and are provided within the financial envelope available.

Lead Officer Chrissy Wright – CYPS/ Janine Parkin - NAS

h) Health and Wellbeing Board outcomes

The role of Strategic Commissioners contributes to achieving the outcomes for the Health and Wellbeing Strategy, including:

- **Joint Strategic Needs Analysis (JSNA)**
Refresh of current JSNA to increase the data, particularly around CYPS needs, and to develop a needs analysis data base.
Lead Officer Chrissy Wright
- **Collaboration with Public Health on commissioning activities**
Develop a coordinated approach to improving health inequalities that particularly impact on vulnerable children, adults and their families and on communities in deprived localities.
Lead Officers Chrissy Wright and Janine Parkin

7.2. Strategic Commissioning Work Plans

For 2013/14 all commissioning activity and reviews not included in the priorities will be set out in Strategic Commissioning work plans. The plans are dynamic and will, without doubt, grow with new activities and change as work progresses and is completed throughout the year. Areas of work not described under the priorities above will include:

Children and Young People’s services

Ongoing

- IYSS – continued support until full implementation of new service

- LAC Transport review – conclusion of policy for in-house provision
- Traded Services – completion of agreed approach
- Youth Restorative Justice – completion of sub regional commissioning
- Adult Safeguarded Learning - commissioning activity and contribution to improvement plan
- Review of in-house residential capacity & provision – void outturn following change in statement of purpose
- Quality Assurance of residential provision – contracting concerns database review of outturn
- Review of quality of provision for children and Young People involved in Domestic Violence – comments and recommendations on current provision
- Local Account – to be presented in June 2013
- Carers Charter – ongoing influence for young carers

New for 2013/14

- Quality Assurance process for independent residential placements
- Speech and Language therapy joint approach with CCG
- Standard contract for CYPS
- Fairer Charging tool for CYPS
- Apprentice for Children's and Adults Strategic Commissioning
- Implementation of LAC placement review actions

Adult Services

Ongoing

Priorities extended into 2013/14 include:

- Development of a joint strategy for dementia.
- Complete the review and recommission the service provided for people with learning disabilities in the RDASH/South Yorkshire Homes.
- Continue shift from block contracting arrangements to realign resources to purchase personalised services.
- Achieve agreement with RCCG on monitoring of Funded Nursing Care and clinical practices in Care Homes.

New for 2013/14

- Feasibility study to align arrangements across RMBC and RCCG for delivery of domiciliary care and achieve agreement on fee-setting.
- Scope and review services for formal adult social care advocacy and develop proposals for future commissioning.
- Recommission arrangements for Direct Payment/ Personal Assistant Support.
- Review and make arrangements to recommission contracted day services for people with physical disabilities.
- Develop new Contracting Concerns Database.

8. Finance

There are no financial implications arising from this report

9. Risks and Uncertainties

That should the commissioning priorities not be agreed there is a risk that the outcomes set out in the Health and Wellbeing strategy will not be achieved.

That should a partnership agreement not be progressed there will be a lack of coordination and collaboration about future financial, commissioning and planning activities across organisations.

10. Policy and Performance Agenda Implications

Link to the Health and Wellbeing Strategy and the JSNA is a statutory responsibility of this Board

12. Background Papers and Consultation

Health and Wellbeing Strategy 2012

JSNA 2011

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